

Fairfax County Supplemental Retirement System

A Pension
Trust Fund of
Fairfax County
Virginia



Comprehensive Annual Financial Report

For the Fiscal Year Ended June 30, 1999

Produced by the Fairfax County Retirement Administration Agency

10680 Main Street ~ Suite 280 ~ Fairfax, Virginia 22030

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FAIRFAX COUNTY

**BOARD OF TRUSTEES
SUPPLEMENTAL RETIREMENT SYSTEM**
10680 Main Street, Suite 280
Fairfax, Virginia 22030-3812

Telephone: (703) 279-8200 (800) 333-1633 FAX: (703) 273-3185

V I R G I N I A

December 30, 1999

Dear Members of the Board of Trustees:

We are pleased to submit to you the annual report of the Fairfax County Supplemental Retirement System ("System") for the fiscal year ended June 30, 1999. We hope this annual report will aid in understanding the structure and evaluating the status of the System. The System's management is responsible for the accuracy of financial information contained herein.

The annual report for fiscal year 1999 consists of five sections: an Introductory Section which contains this transmittal letter along with the organization structure and review of plan provisions; a Financial Section which contains the opinion of the independent auditors, the financial statements of the System and required supplementary information; an Investment Section which contains investment results; the Actuarial Section which contains the independent actuary's certification letter, a summary of the results of the actuarial valuation, and actuarial procedures and assumptions; and the Statistical Section which contains information regarding the System membership.

History

The Fairfax County Supplemental Retirement System was established on July 1, 1955, as a cost-sharing multiple-employer public employee retirement system providing defined benefit pension plan coverage for full-time and certain part-time Fairfax County and Fairfax County Public Schools employees who are not covered by the Fairfax County Police Officers Retirement System, the Fairfax County Uniformed Retirement System, the Educational Employees' Supplementary Retirement System of Fairfax County (ERFC), or the Virginia Retirement System (VRS). There were 12,849 active members and 3,591 retirees participating in the System as of June 30, 1999.

Benefit Provisions

The benefit provisions of the System are established by County Ordinance. The System provides normal service retirement and early service retirement benefits for members who attain age or service requirements. Coverage for service-connected disability benefits is immediate upon membership in the System. Ordinary (non-service related) disability benefits are provided after the attainment of five years of service. Members are vested after five years of service and are eligible for the benefits at the early or normal service retirement date.

INTRODUCTORY SECTION

Capital Markets, Economic Conditions and Outlook

Fiscal-Year 1999 Review

Fiscal-year 1999 ending June 30, turned out to be another stellar year for equity markets worldwide, but a lackluster year for fixed-income markets. The S&P 500 Index advanced 22.8%, marking the eleventh consecutive fiscal year of positive returns for the Index and an unprecedented fifth consecutive year of 20+% growth. US equity returns were again by far the best performer among major asset classes. The S&P 500 Index return was 7 times greater than the 3.1% return of the Lehman Brothers Aggregate Bond Index, and nearly tripled the 7.9% rate achieved by the MSCI EAFE Index, the leading equity index of international developed markets.

Despite the good returns of the S&P 500 Index, fiscal 1999 was a particularly bumpy road for equity markets. Fiscal 1999 started off with the broad market hitting record highs in mid-July, only to plunge sharply through the end of August, 1998, losing nearly 20% of value within two months. This correction was triggered by Russia's debt default and currency devaluation, which produced much panic selling and large losses for several US-based hedge funds, brokers and bankers. The Federal Reserve intervened with three quick actions to drop short-term interest rates 75 basis points to 4.75%. These actions served to calm worldwide concerns about recession and a credit crunch in capital markets, restored liquidity to credit markets and confidence among consumers, and allowed capital markets to rebound beyond pre-correction levels by the end of December. The S&P 500 Index recovered 21.3% during the fiscal second quarter. More "normal" gains of 5.0% and 7.0% ensued in the final two quarters of fiscal 1999. Altogether, the S&P 500 Index rose or fell more than 1.0% on a record 103 days of the year, underscoring the market's growing volatility.

Gains in 1999 were once again concentrated in the largest of the S&P 500 Index stocks, capping the fifth consecutive year that large-capitalization stocks have outperformed small-cap stocks. The small-cap sector, as measured by the Russell 2000 Index, gained only a stingy 1.5%, underperforming the S&P 500 Index by a huge 21.3 percentage points. "Growth" stocks outperformed "value" stocks across all capitalization ranges. Value investment managers were severely challenged to beat the market averages during fiscal 1999. Among industrial sectors, technology stocks were by far the primary driver of stock returns in all equity markets. Leadership within the stock market was once again very narrowly defined. The top ten stocks in the S&P 500 Index were all "growth" stocks, and represented 45% of the Index's positive return. This dominance of a handful of growth stocks masked the reality that 70% of the stocks in the S&P 500 Index actually trailed the Index for the year.

The public real estate market (REITs), tracking closely to the small-cap market, suffered one of its worst years in recent memory, down 5.3% for the year. This market could not overcome investors' perception that the industry had been over-aggressively bid up during the prior two years, as well as the waxing perception that this group was probably a "value play" rather than a rapid growth industry.

International developed markets achieved moderately favorable returns, as the MSCI Europe, Australia and Far East Index rose 7.9% for the year, despite an ongoing recession in Japan and a slowdown in many European economies. Emerging markets staged a strong rebound in price and confidence after the economic and currency crisis experienced in 1998. The MSCI Emerging Markets Free Index jumped 28.7%, recovering most of the year earlier's 39% fall.

Economic conditions in fiscal 1999 generally bolstered equity markets but served to keep a lid on expectations regarding the attractiveness of fixed-income markets. This positive environment for equities was supported by persistent economic growth, as the Gross Domestic Product for the nation grew at an above-average 3.8% for the year, on top of last year's 3.6% growth. Consumer spending was the main driver of economic growth, which was buoyed by ebullient consumer confidence. Strong corporate profits fueled continued business expansion which resulted in tremendous new job creation

and a twenty-five year low in unemployment (4.2%). Despite moderately rising interest rates, technology-induced productivity gains again constrained inflation to below 2% over the twelve-month period.

Most of the economic indicators that equity investors construed favorably were viewed with concern by fixed-income investors. The consumer-driven economic growth was viewed as “overheated”, rising manufacturing rates were seen as leading to higher commodity prices, and rising employment and wage gains were believed to lead to inflating consumer prices. Compounding these concerns was constant rhetoric from Alan Greenspan, Chairman of the Federal Reserve, threatening to reign in “runaway” economic growth by raising short-term interest rates. The combined fear of rising inflation and Federal Reserve threats to raise interest rates kept many fixed-income investors on the sidelines just at the time when corporate America was coming to the market with record debt issuance to keep the economic infrastructure expanding. Consequently, the bellwether 30-year Treasury Bond Index yield drifted upwards 40 basis points from 5.6% at the beginning of the year to 6.0% by the end of fiscal 1999. Given this interest-rate environment, the benchmark Lehman Brothers Aggregate Bond Index’s annual return was held to 3.1%.

System

Within this volatile capital market environment the System’s investments advanced 9.0% for the fiscal year of 1999. This achievement was below the heady 17.2% and 20.5% gains of the prior two years, but ahead of the System’s target 7.5% actuarial-derived rate of return. The market value of the System’s assets increased 7.7%, from \$1,623.0 million on June 30, 1998, to \$1,748.4 million on June 30, 1999. At year-end 1999, the System’s investments were allocated as follows: Domestic and international equities – 57%; Fixed-income securities – 32%; Publicly-traded equity REITs – 8%; and Cash-equivalents – 3%. Derivatives represented 14.0% of the investment portfolio by market value, consisting primarily of triple A-rated collateralized mortgage obligations. These securities were not of the speculative or leveraged variety.

Outlook

Looking forward to fiscal-year 2000, the economy is expected to exhibit strong momentum through the first half of the year, with some moderation of growth in the second half. Fiscal first-quarter 2000 Gross Domestic Product has been estimated at a stronger-than-expected 4.8%, proving that the summer slowdown was not as tepid as usual. Strong consumer and corporate spending have combined to fuel this acceleration. In addition, the manufacturing sector is awakening from its slumber and inventory rebuilding is replenishing the nation’s stock of goods. Exports are starting to rise as global economies shake-off their economic malaise and absorb greater capital investment. Domestically, both consumers and corporations are expected to pause for a breather toward the end of the fiscal second quarter as the world waits to see what surprises Y2K has in store for us.

So far during this extended bull market run, technological improvements have boosted productivity gains in line with rising costs, thus keeping inflation in check with little price and cost increases. As fiscal 2000 unfolds, we would expect to see inflation pick up as commodity prices rise with surging global activity, and import prices rise as the US dollar weakens. Domestically, rising manufacturing output and tight labor markets are expected to exert greater upward pressure on prices. Not all corporate cost increases will be passed on, resulting in margin and earnings compression for corporate America.

The Federal Reserve has now tightened short-term interest rates 3 times in the last six months, taking back its 1998 rate reductions and restoring monetary policy to its 1997 pre-crisis equilibrium. These actions have stifled the fixed-income markets, moderated real estate construction, and are expected to slow the economy’s momentum in the second half of fiscal-year 2000. Many analysts are expecting GDP growth to return to a more-normal 2.5% - 3.0% range.

INTRODUCTORY SECTION

We expect that the trend of increasing volatility in capital markets is likely to continue. The bull market, which began nine years ago in October 1990, has pushed the S&P 500 Index up 365% on a price-only basis, or 19.1% annualized. This performance is clearly unsustainable. The two periods in history most closely resembling the current bull-market period ended in the Great Depression in 1929, and the crash of 1987. Clearly, we would at least expect to see a gravitation toward the historic annual average market return of 11.3%, and a down year would not be totally unexpected.

The System's investments continue to be well-positioned and diversified. Any short-run downturn in the bond and equity markets would not have a material effect on the funded status of the System.

Financial Highlights

Internal and Budgetary Controls

The System's management is responsible for maintaining internal accounting controls to provide reasonable assurance that transactions are properly authorized and recorded as necessary to permit preparation of financial statements in accordance with generally accepted accounting principles. We believe the internal controls in effect during the fiscal year ended June 30, 1999, adequately safeguard the System's assets and provide reasonable assurance regarding the proper recording of financial transactions. In addition, the budget for the System is annually presented to and approved by the Board of Trustees and the County's Board of Supervisors.

Additions

The primary sources of additions for the System include member and employer contributions as well as net investment income. Total contributions and net investment income for fiscal year 1999 totaled \$181.1 million, a decrease of \$106.2 million versus fiscal year 1998.

Table 1. Contributions and Investment Income

	<u>FY 1999</u> <u>(millions)</u>	<u>FY 1998</u> <u>(millions)</u>	<u>Increase/</u> <u>(Decrease)</u> <u>Amount</u>	<u>Increase/</u> <u>(Decrease)</u> <u>Percentage</u>
Employer Contributions	\$24.1	\$31.0	\$(6.9)	(22.3)%
Member Contributions	19.4	18.0	1.4	7.8%
Net Investment Income	<u>137.6</u>	<u>238.3</u>	<u>(100.7)</u>	<u>(42.3)%</u>
	\$181.1	\$287.3	\$(106.2)	(40.0)%

Contributions

Contributions from Fairfax County decreased 22.3% over the prior year and produced 13.3% of total additions. The decrease in employer contributions was attributable to a decrease in the employer contribution rate from 8.12% of payroll in FY 1998 to 6.04% in FY 1999. This decrease was possible due to the strong investment gains of recent years which led to a decline in the amount required to amortize unfunded liabilities. Member contributions increased 7.6% over the prior year due to the higher payroll base, contributing 10.7% to total additions.

Investments

The net investment income portion of total additions decreased by \$100.7 million or 42.3% in fiscal year 1999. Dividend and interest income decreased by \$0.5 million or 0.8%. Realized and unrealized gains on investments decreased \$100.2 million or 53.9%. The market value of net assets increased to \$1,748.4 million from \$1,623.0 million.

Deductions

The deductions from the System include the payment of retiree and beneficiary payments, the refund of employee contributions to former members and administrative expenses. Deductions for fiscal year 1999 totaled \$55.8 million, an increase of \$5.3 million or 10.5% over the prior fiscal year.

Table 2. Deductions by Type

	FY 1999 (millions)	FY 1998 (millions)	Increase/ (Decrease) Amount	Increase/ (Decrease) Percentage
Benefits	\$50.8	\$45.0	\$5.8	12.9%
Refunds	4.4	4.9	(0.5)	(10.2)%
Administrative Expenses	<u>0.6</u>	<u>0.6</u>	<u>—</u>	<u>—</u>
	\$55.8	\$50.5	\$5.3	10.5%

The increase in benefit payments to \$50.8 million was due both to an increase in the number of retirees and growth in the average benefit payment. The number of retirees and beneficiaries increased to 3,591 at June 30, 1999 from 3,361 a year earlier. Retirees also received a 2.6% cost-of-living increase effective July 1, 1999.

Funded Status

An actuarial valuation of the System to determine funding requirements is performed annually. The System's funding policy provides for periodic employer contributions at actuarially determined rates which will remain relatively level over time as a percentage of payroll and will accumulate sufficient assets to meet the costs of benefit payments when due. The valuation of the System performed as of July 1, 1998 indicated that the ratio of actuarial assets accumulated by the System to total actuarial accrued liabilities for benefits remained at 99.2%.

The Actuarial Section contains further information on the results of the July 1, 1998 valuation.

Investment Policies and Strategies

The Board of Trustees has an adopted Statement of Investment Objectives and Policy. This Statement establishes the investment goals, guidelines, constraints and performance standards the Trustees will use when exercising its fiduciary duties to manage the investment assets of the System. The Board operates in conformity with the standard of care required in making investments as stated in the Code of Virginia §51.1-124.30.C.

INTRODUCTORY SECTION

The Board receives quarterly reporting from staff to ensure compliance with its stated objectives and policy. Staff also monitors the performance of the System and its investment managers; rate of return information is included in the Investment Section.

Securities of the System except for mutual funds and a short-term investment fund are held by State Street Bank and Trust Company, as agent, in the System's name. State Street Boston Corporation, the parent company, carries Financial Institution Bond insurance coverage including a Computer Crime Policy. An additional Excess Securities policy covers all risk of physical loss to securities.

Other Information

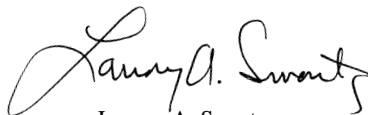
Independent Audit and Actuarial Certifications

An independent auditors' report and certifications from the actuary are included in this report.

Acknowledgements

The annual report of the Supplemental Retirement System was prepared by the System's staff under the leadership of the Board of Trustees. I would like to thank the staff who have worked hard throughout the year to ensure the successful operation of the System. This report is intended to provide complete and reliable information for determining the financial status of the System. It is being submitted to the Board of Supervisors and other interested parties.

Respectfully submitted,



Larnz A. Swartz
Executive Director

BOARD OF TRUSTEES

Robert C. Carlson

Chairman

R.C. Carlson Advisors - Principal

Board of Supervisors Appointee

Term Expires: August 1, 2001

Vera L. Finberg

Vice Chairman

Fairfax County Library

Elected Member Trustee

Term Expires: June 30, 2001

Susan S. Planchon

Treasurer

Fairfax County Director of Finance

Ex officio Trustee

Gordon R. Trapnell, FSA

Actuarial Research Group - President

Board of Supervisors Appointee

Term Expires: June 30, 2003

Ray N. Perrault, CLU, CEBS

Coordinator, Benefits Insurance

Fairfax County Public Schools

Ex officio Trustee

Peter J. Schroth

Fairfax County Personnel Director

Ex officio Trustee

Frank M. Alston

Retired

Board of Supervisors Appointee

Term Expires: July 31, 2002

Thomas M. Stanners

Retired

Board of Supervisors Appointee

Term Expires: July 31, 2000

Robert Mears

Director of Finance

Fairfax County Public Schools

Elected Member Trustee

Term Expires: June 30, 2003

Jean D. Busboso

Elected Retiree Trustee

Term Expires: December 31, 2002

INTRODUCTORY SECTION

ADMINISTRATIVE ORGANIZATION

Administrative Staff

Lauranz A. Swartz
Executive Director

Thomas H. Weaver
Senior Investment Manager

Don A. McCorry
Retirement Administrator

Professional Services

Actuary

Milliman & Robertson, Inc.
Actuaries
Vienna, VA

Auditor

KPMG LLP
Certified Public Accountants
Washington, DC

Investment Managers

Credit Suisse Asset Management
New York, NY

Payden & Rygel Investment Counsel
Los Angeles, CA

Barclays Global Investors
San Francisco, CA

Schroder Capital Management
International, Inc.
London, England

Cohen & Steers Capital Management, Inc.
New York, NY

Thomson Horstman & Bryant, Inc.
Saddle Brook, NJ

The Crabbe Huson Group, Inc.
Portland, OR

Robert E. Torray & Co., Inc.
Bethesda, MD

JP Morgan Investment Management, Inc.
New York, NY

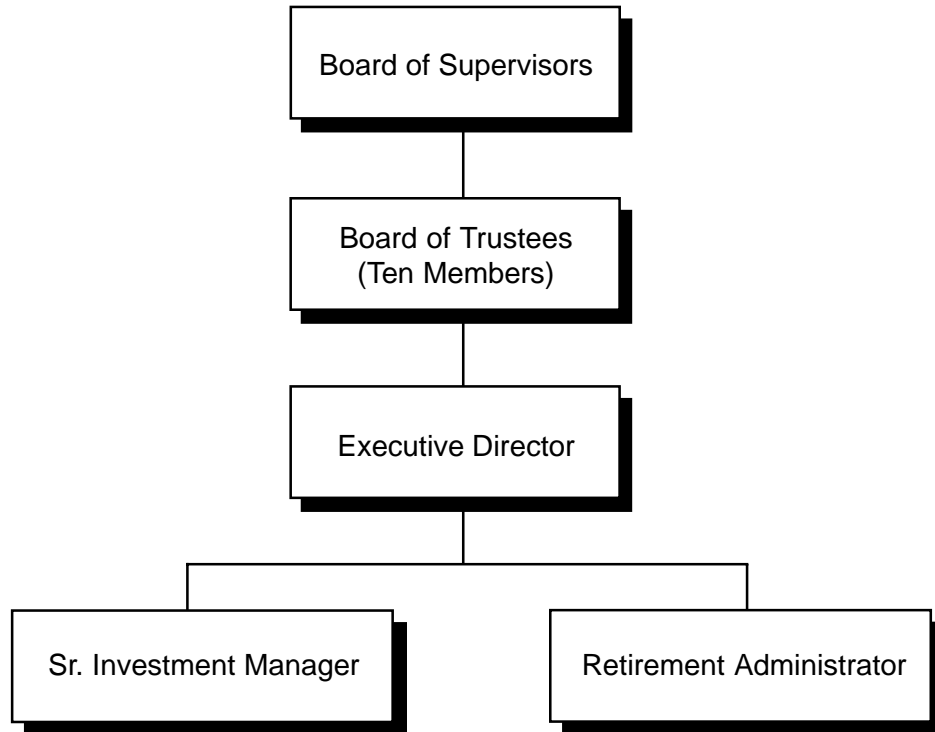
Wanger Asset Management, L.P.
Chicago, IL

Lazard Asset Management
New York, NY

Custodial Bank

State Street Bank and Trust Company
Boston, MA

ORGANIZATIONAL CHART



INTRODUCTORY SECTION

SUMMARY OF PLAN PROVISIONS

Membership in the Fairfax County Supplemental Retirement System includes most County employees working at least 20 hours per week as well as part-time and support staff employees from the Fairfax County Public Schools. The System consists of two Plans, Plan A and Plan B which have slightly different employee contribution rates and slightly different benefits. In all other respects, the plans are identical. The employee has the option to enroll in either plan within 30 days of employment. This choice is irrevocable. Employees who make no election default to retirement Plan A.

The general provisions of the Supplemental Retirement System are as follows:

Plan A

Contribution Rate:

4% of base salary up to the maximum Social Security wage base plus 5.333% of base salary over the wage base.

Benefit:

1.8% of average final compensation (highest consecutive three years) up to the Social Security Breakpoint times creditable service plus 2% of average final compensation which exceeds the Social Security Breakpoint times creditable service. The total benefit is then increased by 3%. The Social Security Breakpoint is an average of Social Security wage bases for the last 35 years before a member reaches age 65.

In addition, if the retiree is under age 62 at the time of normal service retirement, a Pre-62 benefit is payable at the rate of 1% of average final compensation up to the Social Security Breakpoint times creditable service. The total benefit is then increased by 3%.

Plan B

Contribution Rate:

5.333% of base salary.

Benefit:

2% of average final compensation (highest consecutive three years) times creditable service. The total benefit is then increased by 3%.

In addition, if the retiree is under age 62 at the time of normal service retirement, a Pre-62 benefit is payable at the rate of 1% of average final compensation up to the Social Security Breakpoint times creditable service. The total benefit is then increased by 3%.

Both Plans

Normal Retirement:

is either age 65 with at least 5 years of service or at least age 50 when the member's age plus creditable service (including sick leave) totals 80 or more.

Early Retirement:

is at least age 50 when the member's age plus creditable service total 75 or more. Reduction factors are applied to the basic formula for early retirement and no Pre-62 benefit is payable.

SUMMARY OF PLAN PROVISIONS

(Continued)

Deferred Vested Retirement:

is available for vested members (vesting is at 5 years of creditable service) who leave their contributions in the System when they terminate. These members are entitled to their normal retirement benefit based on service with the County at age 65 or a reduced benefit earlier when they reach age 50 and age plus years of creditable service equal 75. This benefit is then increased by 3%.

Service-Connected Disability Retirement:

is available for members, regardless of their length of service, who become disabled as a result of a job-related illness or injury. Benefits are $66\frac{2}{3}\%$ of their average final compensation.

Ordinary Disability Retirement:

is available for vested members who become disabled due to an injury or illness that is not job-related. Benefits are 2% of average final compensation (highest consecutive three years) times creditable service. The total benefit is then increased by 3%.

Death Benefits:

Before Retirement — If the member is vested and the spouse is the beneficiary, the spouse may elect to receive 50% of the normal retirement benefit earned as of the date of the member's death. This benefit ceases if the spouse remarries before age 60. If this benefit is not elected, a refund of the member's contributions and interest is payable to the named beneficiary.

After Retirement — Refund of any of the member's contributions and interest not already paid in benefits will be payable to the named beneficiary(ies) unless the member has elected the irrevocable Joint and Last Survivor Option which provides a benefit to the member's spouse for life. At retirement, the member may choose to have his spouse receive 50%, $66\frac{2}{3}\%$, 75% or 100% of the member's reduced annuity upon the member's death. The member's annuity is reduced by a percentage based on the difference in age between the member and his or her spouse. If the spouse pre-deceases the member, the annuity is restored to what it would have been if this option had not been elected.

Service-Connected Death Benefit — A \$10,000 lump-sum payment is made to the beneficiary if the member's death is due to a job-related illness or injury.

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Supplemental Letter**

FINANCIAL SECTION

STATEMENTS OF PLAN NET ASSETS as of June 30, 1999 and 1998

Assets	1999	1998
Equity in County's pooled cash and temporary investments	\$481,614	\$2,156,714
Accrued interest and dividends receivable	6,714,925	6,863,725
Investments, at fair value		
U.S. Government obligations	46,558,416	74,159,324
Asset-backed securities	273,905,803	176,573,798
Municipal bonds	311,942	6,062,308
Corporate bonds	138,128,461	159,005,617
Common and preferred stock	823,581,777	815,055,713
Mutual funds	398,485,648	346,468,607
Short-term investments	62,227,598	38,508,524
Cash collateral received under securities lending agreements	<u>119,688,811</u>	<u>115,115,324</u>
Total investments	<u>1,862,888,456</u>	<u>1,730,949,215</u>
 Total assets	 1,870,084,995	 1,739,969,654
 Liabilities		
Payable for collateral received under securities lending agreements	119,688,811	115,115,324
Accounts payable and accrued expenses	<u>1,986,981</u>	<u>1,817,039</u>
Total liabilities	<u>121,675,792</u>	<u>116,932,363</u>
 Net assets held in trust for pension benefits	 <u>\$1,748,409,203</u>	 <u>\$1,623,037,291</u>
(A schedule of funding progress is presented on page 20.)		

See accompanying notes to financial statements.

FINANCIAL SECTION

STATEMENTS OF CHANGES IN PLAN NET ASSETS

For the Years Ended June 30, 1999 and 1998

Additions	1999	1998
Contributions		
Employer	\$24,143,832	\$30,955,140
Plan members	<u>19,413,441</u>	<u>17,996,500</u>
Total contributions	43,557,273	48,951,640
Investment income		
<i>From investment activities</i>		
Net appreciation in fair value of investments	85,869,585	186,080,429
Interest	34,781,508	34,640,262
Dividends	22,261,081	22,852,534
Other	<u>36,801</u>	<u>29,178</u>
Total income from investment activities	142,948,975	243,602,403
Less investment activity expenses		
Investment management fees	5,284,549	5,126,278
Investment custodial fees	226,178	236,262
Investment software fees	38,659	36,000
Allocated administrative expense	<u>310,747</u>	<u>293,076</u>
Total investment activity expenses	<u>5,860,133</u>	<u>5,691,616</u>
Net income from investment activities	137,088,842	237,910,787
<i>From securities lending activities</i>		
Securities lending income	6,654,215	7,480,387
Securities lending expenses		
Borrower rebates	5,876,201	6,832,798
Management fees	<u>272,320</u>	<u>239,508</u>
Total securities lending expenses	<u>6,148,521</u>	<u>7,072,306</u>
Net income from securities lending activities	<u>505,694</u>	<u>408,081</u>
Total net investment income	<u>137,594,536</u>	<u>238,318,868</u>
Total additions	181,151,809	287,270,508
Deductions		
Annuity benefits	44,877,010	39,494,011
Disability benefits	4,623,497	4,342,301
Survivor benefits	1,253,677	1,130,523
Refunds	4,404,218	4,898,119
Administrative expense	<u>621,495</u>	<u>586,152</u>
Total deductions	<u>55,779,897</u>	<u>50,451,106</u>
Net increase	125,371,912	236,819,402
Net assets held in trust for pension benefits		
Beginning of fiscal year	<u>1,623,037,291</u>	<u>1,386,217,889</u>
End of fiscal year	<u>\$1,748,409,203</u>	<u>\$1,623,037,291</u>

See accompanying notes to financial statements.

FINANCIAL SECTION

NOTES TO THE FINANCIAL STATEMENTS

For the Year Ended June 30, 1999 and 1998

The Fairfax County Supplemental Retirement System ("System" or "plan") is considered part of the County of Fairfax, Virginia's ("County") financial reporting entity and is included in the County's general purpose financial statements as a pension trust fund. The accompanying financial statements present only the operations of the System in conformity with generally accepted accounting principles. They are not intended to present fairly the financial position and results of operations of the entire County.

A. Summary of Significant Accounting Policies

Basis of Accounting. The System's financial statements have been prepared under the accrual basis of accounting. Member and employer contributions are recognized in the period in which the contributions are due. Benefits and refunds are recognized when due in accordance with the terms of the plan. The cost of administering the plan is paid by the System.

Method Used to Value Investments. Investments are reported at fair value. Short-term investments are reported at cost, which approximates fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates. Asset-backed securities are valued on the basis of future principal and interest payments and are discounted at prevailing interest rates for similar instruments. The System records investment purchases and sales as of trade date. These transactions are not finalized until settlement date, which occurs approximately three business days after the trade date. The amounts of trade receivables and payables are not separately disclosed due to immateriality. Cash received as collateral on securities lending transactions and investments made with such cash are reported as assets along with a related liability for collateral received.

Equity in County's pooled cash and temporary investments. The System maintains its cash with the County, which invests cash and allocates interest earned, net of a management fee, on a daily basis to the System based on the System's average daily balance of equity in pooled cash. As of June 30, 1999 and 1998, the bank balance of the County's public deposits was either insured by the Federal Deposit Insurance Corporation or was insured through the State Treasury Board pursuant to the provisions of the Security for Public Deposit Act.

B. Plan Description and Contribution Information

Membership. At July 1, 1998, the date of the latest actuarial valuation, membership in the System consisted of:

Retirees and beneficiaries receiving benefits	3,361
Terminated plan members entitled to but not yet receiving benefits	492
Active plan members	<u>12,511</u>
Total	<u>16,364</u>

NOTES TO THE FINANCIAL STATEMENTS

(Continued)

Plan Description. The System is a cost-sharing multiple-employer defined benefit pension plan which only covers employees of the County and its component units. The plan covers full-time and certain part-time County, Public Schools, Economic Development Authority and Fairfax County Redevelopment and Housing Authority employees who are not covered by other County or Commonwealth of Virginia retirement plans. Benefit provisions are established and may be amended by County ordinances. All benefits vest at five years of service. To be eligible for normal retirement, an individual must meet the following criteria: (a) attain the age of 65 with five years of service, or (b) attain the age of 50 with age plus years of service being greater than or equal to 80. The normal retirement benefit is calculated using average final compensation (i.e., the highest 78 consecutive two week pay periods or the highest 36 consecutive monthly pay periods) and years (or partial years) of service at date of termination. The plan provides that unused sick leave credit may be used in the calculation of average final compensation by projecting the final salary during the unused sick leave period. The benefit for early retirement is actuarially reduced and payable at early termination.

Annual cost-of-living adjustments are provided to retirees and beneficiaries equal to the lesser of 4 percent or the percentage increase in the Consumer Price Index for the Washington Consumer Metropolitan Service Area.

Contributions. The contribution requirements of System members are established and may be amended by County ordinances. Members may elect to join Plan A or Plan B. Plan A requires member contributions of 4 percent of compensation up to the Social Security wage base and 5.33 percent of compensation in excess of the wage base. Plan B requires member contributions of 5.33 percent of compensation. The County is required to contribute at an actuarially determined rate; the rates for the year ended June 30, 1999 and 1998 were 6.04 percent and 8.12 percent of annual covered payroll, respectively.

C. Investments

The authority to establish the System is set forth in Section 51.1-800 *Code of Virginia* (Code). Section 51.1-803 of the Code authorizes the System to purchase investments *with the care, skill, prudence and diligence under the circumstances then prevailing that a prudent person acting in a like capacity and familiar with such matters would use in the conduct of an enterprise of like character and with the same aims. Such investments shall be diversified so as to minimize the risk of large losses unless under the circumstances it is clearly prudent not to do so.*

As permitted by the Code described above, the System invests in derivative instruments on a limited basis in accordance with Board of Trustees' policy. During the fiscal year, the System invested directly in various derivatives including asset-backed securities, collateralized mortgage obligations (CMOs), forward currency contracts, and floating rate securities. Investment managers are specifically prohibited from purchasing securities on margin or leverage.

The System entered into these investments either to increase earnings or to hedge against potential losses. These investments generally contain market risk resulting from fluctuations in interest and currency rates. The credit risk of these investments results from the creditworthiness of the counterparties to the contracts. An additional credit risk related to the asset-backed securities and CMOs results from the creditworthiness of the related consumers or mortgagees.

FINANCIAL SECTION

NOTES TO THE FINANCIAL STATEMENTS

(Continued)

In addition, the System has indirect exposure to market and credit risk through its ownership interests in certain mutual funds which hold derivative financial instruments.

At June 30, 1999 and 1998, investments in derivatives, including related mutual funds, represented 13.9 and 12.7 percent of the total fair value of the System's portfolio. Throughout the fiscal year ended June 30, 1999, investments in derivatives ranged from 12.5 percent to 15.2 percent of the portfolio's fair value. Throughout the fiscal year ended June 30, 1998, investment in derivatives ranged from 5.5 percent to 12.7 percent of the portfolio's fair value.

The System does not have investments (other than U.S. government and U.S. government guaranteed obligations) in any one organization that represent 5 percent or more of net assets available for benefits. All investments, except for the mutual funds, short-term investment fund, and short-term collateral investment pool, are held by an unaffiliated custodian in the name of the System. Investment decisions for these assets are made by the Board of Trustees or investment managers selected by the Board.

Board of Trustees policies permit the System to lend its securities to broker-dealers and other entities (borrowers) for collateral that will be returned for the same securities in the future. The System's custodian is the agent in lending the plan's domestic securities for collateral of 102 percent and international securities for collateral of 105 percent. The custodian receives cash, securities or irrevocable bank letters of credit as collateral. All securities loans can be terminated on demand by either the System or the borrower. Cash collateral is invested in the lending agent's collective collateral investment pool, which at year end has a weighted average duration of 76 days and a weighted average maturity of 416 days. The relationship between the maturities of the investment pool and the System's loans is affected by the maturities of securities loans made by other plan entities that invest cash collateral in the investment pool, which the System cannot determine.

The System did not impose any restrictions during the period on the amounts of loans the lending agent made on its behalf, and the agent indemnifies the System by agreeing to purchase replacement securities, or return the cash collateral thereof, in the event a borrower fails to return loaned securities or pay distributions thereon. There were no such failures by any borrower during the fiscal year, nor were there any losses during the period resulting from a default of the borrower or lending agent.

Securities lent for securities, or irrevocable letters of credit collateral are classified in the following schedule of investments according to the category of the collateral received. Securities lent at year-end for cash collateral are unclassified as the cash collateral is invested in a collective collateral investment pool. At year end, the System had no credit risk exposure to borrowers because the amounts the System owed the borrowers exceeded the amounts the borrowers owed the System.

As of June 30, 1999 and 1998, the market value of securities on loan were \$116,842,603 and \$116,670,792, respectively. Cash received as collateral and the related liabilities of \$119,688,811 as of June 30, 1999 and \$115,115,324 as of June 30, 1998 are shown on the Statements of Plan Net Assets. Securities received as collateral are not reported as assets since the System does not have the ability to pledge or sell the collateral securities absent borrower default.

The System's investments are categorized to give an indication of the level of risk assumed by the System at year end. Category 1 includes investments that are insured or registered or for which the securities are held by the System or its agent in the System's name. Category 2 includes uninsured and unregistered investments for which the securities are held by a counterparty's trust department or agent in the System's name.

NOTES TO THE FINANCIAL STATEMENTS

(Continued)

Category 3 includes uninsured and unregistered investments for which the securities are held by a counterparty or its trust department or agent, but not in the System's name. All of the System's investments meet the criteria of Category 1, except investments in mutual funds, a short-term investment fund, a short-term collateral investment pool and those securities on loan for which the cash collateral is invested in the collateral investment pool. These investments by their nature are not required to be categorized.

A schedule of investments as of June 30, 1999 and 1998 follows:

Categorized investments

Short-term investments		
Corporate bonds	\$12,610,642	\$5,897,049
Asset-backed securities	38,073,601	11,456,964
U.S. Government bonds	<u>11,543,355</u>	<u>17,894,993</u>
Total short-term investments	62,227,598	35,249,006
U.S. Government obligations		
Not on securities loan	21,379,912	29,683,961
On securities loan for securities collateral	0	4,251,358
Asset-backed securities	273,905,803	176,573,798
Municipal bonds	311,942	6,062,308
Corporate bonds	130,321,653	154,257,907
Common and preferred stock		
Not on securities loan	739,724,486	747,607,994
On securities loan for letter of credit collateral	<u>1,595,565</u>	<u>2,019,793</u>
Total categorized investments	1,229,466,959	1,155,706,125

Uncategorized investments

Short-term investment in mutual fund	0	3,259,518
Mutual fund	398,485,648	346,468,607
Securities lending short-term collateral investment pool	119,688,811	115,115,324
Investments held by broker dealers under securities loans with cash collateral:		
U.S. Government obligations	25,178,504	40,224,005
Corporate bonds	7,806,808	4,747,710
Common and preferred stock	<u>82,261,726</u>	<u>65,427,926</u>
Total uncategorized investments	633,421,497	575,243,090

Total investments	<u>\$1,862,888,456</u>	<u>\$1,730,949,215</u>
--------------------------	-------------------------------	-------------------------------

D. Income Taxes

The Internal Revenue Service issued a determination letter on March 29, 1995, which stated that the System and its underlying trust qualify under the applicable provisions of the Internal Revenue Code and therefore are exempt from federal income taxes. In the opinion of the plan administrator, the System and its underlying trust have operated within the terms of the System and are qualified under the applicable provisions of the Internal Revenue Code.

FINANCIAL SECTION

REQUIRED SUPPLEMENTARY INFORMATION

Six-year historical trend information about the System is presented herewith as required supplementary information. This information is intended to help users assess the System's funding status on a going-concern basis, assess progress made in accumulating assets to pay benefits when due, and make comparisons with other public employee retirement systems.

SCHEDULE OF FUNDING PROGRESS

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) Entry Age (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
7/1/93	\$ 723,770,726	\$ 765,420,671	\$ 41,649,945	94.56%	\$ 327,921,102	12.70%
7/1/94	796,157,626	837,636,088	41,478,462	95.05%	325,682,644	12.74%
7/1/95	889,160,271	930,819,185	41,658,914	95.52%	348,403,016	11.96%
7/1/96	1,116,662,361	1,142,455,206	25,792,845	97.74%	363,290,025	7.10%
7/1/97	1,231,382,638	1,241,813,772	10,431,134	99.16%	365,583,822	2.85%
7/1/98	1,324,132,857	1,334,468,657	10,335,800	99.23%	381,220,936	2.71%

Analysis of the dollar amounts of plan net assets, actuarial accrued liability, and unfunded actuarial accrued liability in isolation can be misleading. Expressing plan net assets as a percentage of the actuarial accrued liability provides one indication of the System's funding status on a going-concern basis. Analysis of this percentage over time indicates whether the system is becoming financially stronger or weaker. Generally, the greater this percentage, the stronger the system. Trends in the unfunded actuarial accrued liability and annual covered payroll are both affected by inflation. Expressing the unfunded actuarial accrued liability as a percentage of annual covered payroll approximately adjusts for the effects of inflation and aids analysis of the system's progress made in accumulating sufficient assets to pay benefits when due. Generally, the smaller this percentage, the stronger the system.

SCHEDULE OF EMPLOYER CONTRIBUTIONS

Fiscal Year Ended June 30	Annual Required Contribution	Percentage Contributed
1994	\$ 25,370,678	100%
1995	26,896,714	100%
1996	28,663,583	100%
1997	29,941,315	100%
1998	30,955,140	100%
1999	24,143,832	100%

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

The information presented in the required supplementary schedules was determined as part of the actuarial valuation at the date indicated. Additional information as of the latest actuarial valuation follows.

Valuation date	July 1, 1998
Actuarial cost method	Entry age
Amortization method	Level percent closed
Remaining amortization period	Weighted average of 14.1 years
Asset valuation method	3-Year smoothed market
Actuarial assumptions:	
Investment rate of return*	7.5%
Projected salary increases*	4.3%-5.4%
*Includes inflation at	4.0%
Cost-of-living adjustments	3.0%

The actuarial assumptions used have been recommended by the actuary and adopted by the System's Board of Trustees based on the most recent review of the System's experience, completed in 1996.

The rate of employer contributions to the plan is composed of the normal cost, amortization of the unfunded actuarial liability and an allowance for administrative expenses. The normal cost is a level percent of pay cost which, along with the member contributions, will pay for projected benefits at retirement for the average plan participant. The actuarial liability is that portion of the present value of projected benefits that will not be paid by future employer normal costs or member contributions. The difference between this liability and the funds accumulated as of the same date is the unfunded actuarial liability. The unfunded actuarial liability as of the valuation date is being amortized over 15 years. The allowance for administrative expenses is based upon the plan's actual administrative expenses.

There was no change of substance in the unfunded actuarial liability as of the valuation date. The employer contribution rate will therefore remain at 6.04 percent of covered payroll for the fiscal year ended June 30, 2000.

FINANCIAL SECTION

REQUIRED SUPPLEMENTARY INFORMATION – YEAR 2000

Introduction

The year 2000 problem, as generally understood, results from the fact that many computer programs and computer files utilize only two characters to designate the year (e.g. 97 for 1997). Although that worked very well and saved considerable space over the years, a two-digit representation for a year does not lend itself to date comparisons or date computations when one or more of the dates fall within the next millennium. The County has undertaken the Year 2000 activity for the System with regards to the functions performed by the County. The System is also reliant on investment managers, the custodian bank and the County's primary financial institution. The activity and progress with respect to resolving the Year 2000 problem is described below in stages, in accordance with the Governmental Accounting Standards Board Technical Bulletins No. 98-1 and No. 99-1:

Awareness Stage

The Retirement Administration Agency (Agency), which administers the System, was instructed to prepare quarterly reports to the County Board of Supervisors on the status of the year 2000 issue. The reports are to include an assessment of the possible effect of the Year 2000 problem on the local area network servers, personal computers and Agency-unique PC/LAN applications.

The major areas of concern for the Agency are:

1. Agency system software used for computing the amount of retirement benefits, maintaining the master file and contribution updates, the processing of benefit payments and the preparation of annual 1099 forms.
2. Personal computers and Agency-supported local area networks.
3. The County's central mainframe applications used by the Agency.
4. Non-County suppliers of critical services – investment managers, custodian bank.

Assessment Stage

The Agency system software was defined as mission-critical. Assessment of the system software was performed in 1997 and a remediation schedule was prepared. A schedule for testing of the Agency's personal computers and local area network servers was developed. The County defined the central mainframe applications as mission-critical. In early 1997 the assessment of mainframe applications was completed and remediation work was scheduled. The investment managers and custodian bank were asked to confirm that their operating and record-keeping systems would be effectively operating into the year 2000. The investment managers were also asked to explain the procedures that had been incorporated into their analysis to evaluate the year 2000 impact upon the companies in which the investment managers are investing on behalf of the System.

Remediation Stage

The Agency completed modifications to its system software in early 1999. As of June 30, 1999, the Agency has completed 100% of the necessary modifications to the personal computers and local area network. As of June 30, 1999, the County has completed 90% of the required modifications to its central mainframe applications. The Agency has received extensive reports and updates from all of the investment managers and the custodian bank regarding the steps they have taken in managing their internal systems and those of their vendors.

Validation/Testing Stage

The Agency performed testing of the modifications to its system software in conjunction with the modifications. The County has performed testing of the required modifications to its central mainframe applications. The Agency has completed testing of the modifications made to the personal computers and local area network. The Investment staff of the Agency is continuing to monitor the actions taken by the investment managers and custodian bank, as direct testing of the managers' and bank's systems by the Agency is not feasible. The completion of these stages is not a guarantee that computer systems and other electronic equipment will be Y2K compliant.

INVESTMENT SECTION

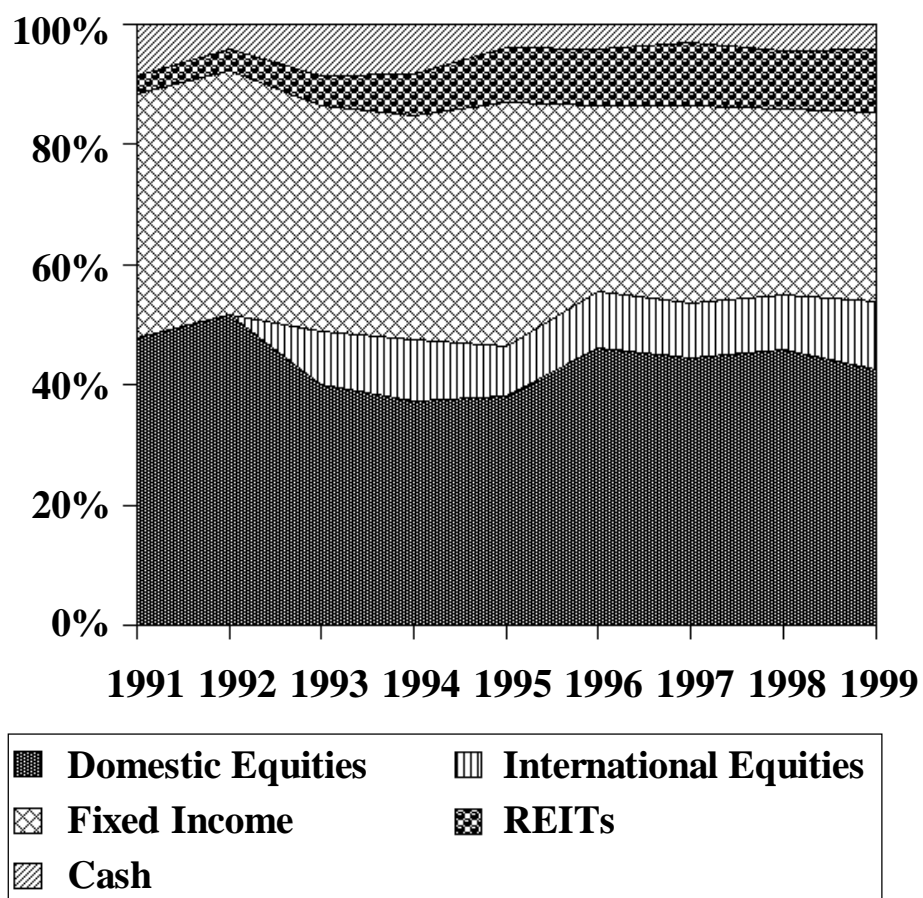
ASSET ALLOCATION BY CATEGORY AND INVESTMENT MANAGER

Asset Class Manager	Investment Style	Total Assets	% of Total Assets
<i>Domestic Equities</i>			
Credit Suisse	Active Large Cap Core	\$157,752,313	9.0%
Robert E. Torray	Active Large Cap Value	153,978,332	8.8%
Lazard Asset Mgt.	Active Large Cap Value	128,407,581	7.3%
Barclays Global*	Passive S&P/BARRA Growth	193,786,762	11.1%
Wanger Asset Management (Acorn Fund)*	Active Small Cap Core	68,552,324	3.9%
Crabbe Huson	Active Small Cap Value	40,210,031	2.3%
Thomson, Horstmann & Bryant	Active Small Cap Core	31,947,975	1.8%
<i>International Equities</i>			
Lazard Asset Mgt.	Active EAFE	149,686,306	8.5%
Schroder Capital*	Active Emerging Markets	48,880,756	2.8%
<i>Real Estate</i>			
Cohen & Steers	Active Equity REITs	184,990,812	10.6%
<i>Global Fixed Income</i>			
Credit Suisse	Active Core	169,053,422	9.7%
J.P. Morgan	Active Core	222,506,258	12.7%
Payden & Rygel	Active Core	197,370,482	11.3%
Payden & Rygel Tailored STIF	Active Short Term	2,769,263	0.2%
<i>Cash Held by County Treasurer</i>	Active Short Term	503,567	0.0%
Total Assets**		\$1,750,396,184	100.0%

* Pooled Funds

** Without Cash Collateral

Asset Allocation 1991 - 1999



INVESTMENT SECTION

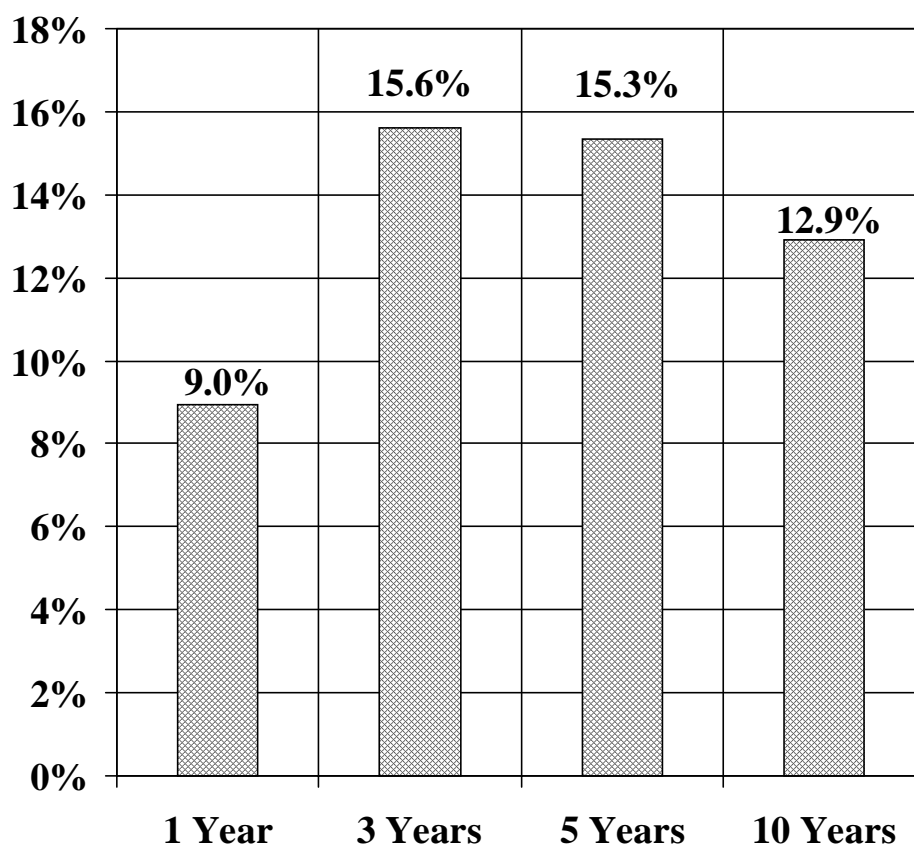
LIST OF LARGEST ASSETS HELD

(June 30, 1999)

Fifteen Largest Equity Holdings	Shares	Market Value
AT&T Corp.	272,751	\$ 21,138,137
Microsoft Corp.	60,601	\$ 20,796,533
International Business Machines Corp.	85,401	\$ 18,850,598
General Electric Co.	39,101	\$ 16,732,493
Cisco Systems, Inc.	118,701	\$ 14,504,512
Merck & Co., Inc.	106,901	\$ 13,659,052
Bristol-Myers Squibb Co.	121,701	\$ 13,231,084
Intel Corp.	106,401	\$ 12,906,222
Proctor & Gamble Co.	75,101	\$ 10,651,799
American Home Products Corp.	129,001	\$ 9,904,123
Chase Manhattan Corp.	106,964	\$ 9,252,386
Johnson & Johnson	45,001	\$ 8,800,799
Citigroup Inc.	181,800	\$ 8,635,500
Bank One Corp.	140,886	\$ 8,391,522
Bell Atlantic Corp.	73,601	\$ 8,191,575

Fifteen Largest Fixed Income Holdings	Interest Rate	Maturity Date	Market Value
Federal National Mortgage Assn. Single Family July 30-year TBA	6.500%	July, 2029	\$ 39,872,408
Federal Home Loan Mortgage Corp. Discount Notes	0.000%	August 13, 1999	\$ 27,797,599
Federal National Mortgage Assn. Single Family July 30-year TBA	6.000%	July, 2029	\$ 24,804,329
United State Treasury Bonds	8.000%	November 15, 2021	\$ 19,597,725
Government National Mortgage Assn. Single Family August 30-year TBA	6.500%	August, 2029	\$ 19,203,200
Federal National Mortgage Assn. Single Family July 30-year TBA	8.000%	July, 2029	\$ 15,936,698
Federal Home Loan Mortgage Corp. Discount Notes	0.000%	July 28, 1999	\$ 14,941,500
Falcon Asset Securitized Notes	5.240%	July 29, 1999	\$ 14,934,500
Federal Home Loan Mortgage Corp. Discount Notes	0.000%	August 6, 1999	\$ 14,811,686
United State Treasury Notes	6.375%	May 15, 2000	\$ 12,108,720
General Electric Capital Corp.	4.790%	July 22, 1999	\$ 11,000,000
Federal National Mortgage Assn. Single Family July 30-year TBA	7.000%	July, 2029	\$ 10,601,019
Federal National Mortgage Assn. Single Family August 30-year TBA	7.500%	August, 2029	\$ 10,100,000
United State Treasury Notes	5.750%	November 15, 2000	\$ 10,040,600
Federal National Mortgage Assn. Single Family July 15-year TBA	6.500%	July, 2014	\$ 10,036,570

Compound Annual Return on Investment Portfolio





MILLIMAN & ROBERTSON, INC.

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October 14, 1999

Board of Trustees
Fairfax County Supplemental
Retirement System
10680 Main Street - Suite 280
Fairfax, VA 22030-3805

Dear Members of the Board:

At your request, we have performed our annual actuarial valuation of the Fairfax County Supplemental Retirement System as of July 1, 1998. The results of the valuation are contained in this report.

Funding Objective

The funding objective of the System is to establish contribution rates which, over time, will remain level as a percent of payroll. In order to achieve this, a contribution rate has been determined which will provide for current cost (i.e., normal cost expressed as a level percent of payroll) plus level percent of payroll amortizations of each layer of the unfunded liability over a 15 year period. This funding objective is currently being realized.

Assumptions

The actuarial assumptions used in this valuation have been recommended by the actuary and adopted by the Board of Trustees based upon the most recent review of the System's experience completed in 1996. We believe the assumptions used, in the aggregate, represent our best estimate of future experience of the plan.

While there were no changes in assumptions this year, there was a decision made by the Board to withhold a portion of the investment gains realized through the July 1, 1998 valuation date in order to absorb the known investment losses that occurred through the end of September.

The assumptions and methods used in performing this valuation meet the parameters set for disclosure presented in the financial section by Government Accounting Standards Board (GASB) Statement No. 25, *Financial Reporting for Defined Benefit Pension Plans and Note Disclosures for Defined Contribution Plans*.

Reliance on Others

In preparing our report, we relied, without audit, on information (some oral and some in writing)

Albany, Atlanta, Boise, Boston, Chicago, Dallas, Denver, Hartford, Houston, Indianapolis, Irvine, Los Angeles, Milwaukee, Minneapolis, New York, Omaha, Philadelphia, Phoenix, Portland, ME, Portland, OR, St. Louis, Salt Lake City, San Diego, San Francisco, Seattle, Tampa, Washington, D.C., Bermuda, Tokyo
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Board of Trustees
Fairfax County Supplemental Retirement System
October 14, 1999
Page 2

supplied by the System's staff. This information includes, but is not limited to, statutory provisions, employee data, and financial information. We found the data to be reasonably consistent and comparable with data used in the prior valuation.

Supporting Schedules

We were responsible for all supporting schedules to be found in the Actuarial Section.

We were responsible for all years of the Schedule of Funding Progress, Schedule of Employer Contributions and Notes to Trend Data shown in the Financial Section.

Compliance with Code of Virginia §51.1-800

Code of Virginia §51.1-800 requires that the benefits provided a retiree at age 65 from a local retirement system equal or exceed two-thirds of the allowance to which the employee would be entitled under the provisions of the Virginia Retirement System (VRS). The Board of Trustees of the VRS is to determine whether a local system satisfies this condition, taking into account differences in member contributions between the local system and the VRS.

Although there is no formal procedure for making this comparison, we have compared the least valuable accrual rate under the Supplemental Plan to the most valuable accrual rate under the VRS, making adjustments for the fact that employee contributions are required in excess of the VRS 5% rate. The employer provided accrual rates do exceed $\frac{2}{3}$ of the employer provided accrual rates under the VRS plan.

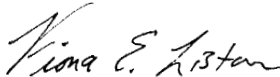
I certify that, to the best of my knowledge and understanding, the Fairfax County Supplemental Retirement System satisfies the requirements of the Code of Virginia §51.1-800.

Certification

On the basis of the foregoing, we certify that, to the best of our knowledge, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices which are consistent with the applicable Guides to Professional Conduct, Amplifying Opinions, and supporting Recommendations and Interpretations of the American Academy of Actuaries.

Respectfully submitted,

MILLIMAN & ROBERTSON, INC.



Fiona E. Liston, F.S.A.
Consulting Actuary

MILLIMAN & ROBERTSON, INC.

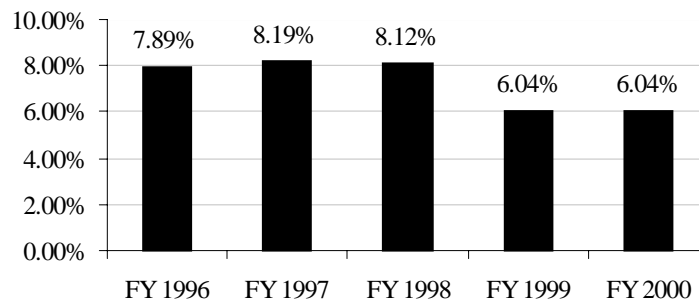
SUMMARY OF VALUATION RESULTS

A. Overview

This report presents the results of our July 1, 1998 actuarial valuation of the Fairfax County Supplemental Retirement System.

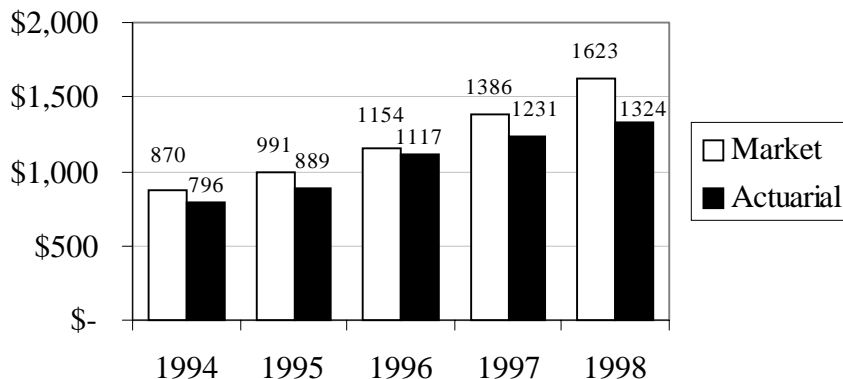
The major findings of the valuation are summarized in the following charts.

Employer Contribution Rates
(as % of payroll)



The employer contribution rate is being held constant this year in spite of large market gains. This is due to the fact that the July 1, date used to capture market value information reflected the stock market at its all time high.

System Assets
(In Millions)

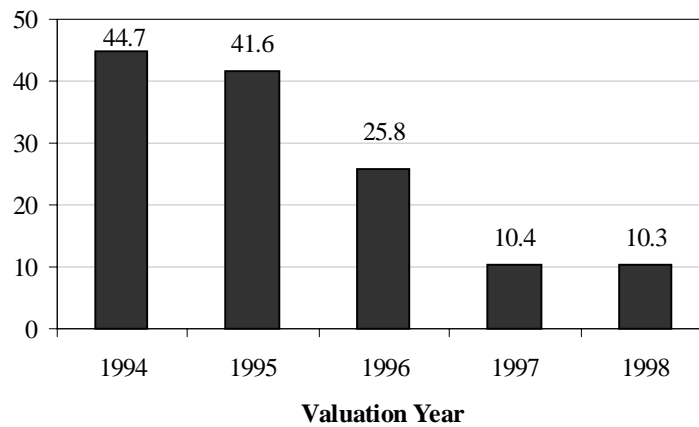


The System's assets have grown by about 17% per year since 1994. The \$299 million difference between market and actuarial values provides a cushion against future possible adverse performance.

ACTUARIAL SECTION

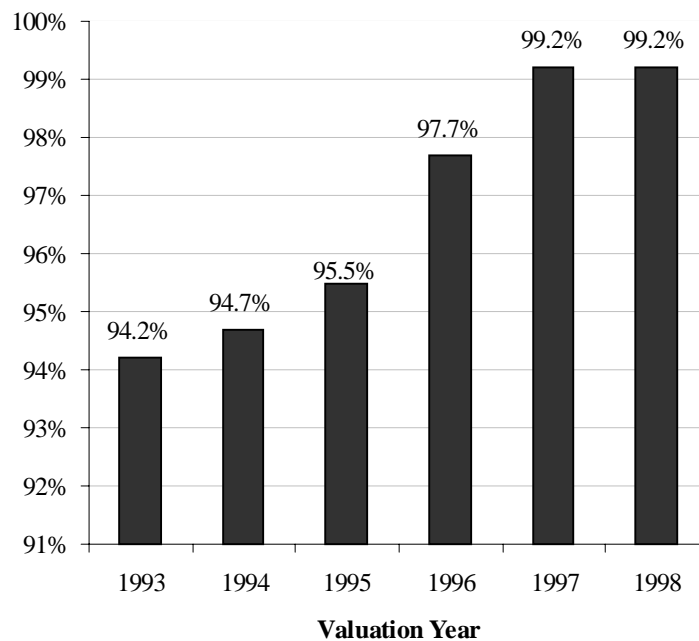
SUMMARY OF VALUATION RESULTS (Continued)

Unfunded Actuarial Liability (In Millions)



The unfunded actuarial liability remained at the same level as 1997.

Funding Ratio



The ratio of actuarial assets to the actuarial accrued liability remained just below 100% this year.

SUMMARY OF VALUATION RESULTS
(Continued)

B. Summary of Results

The following table compares the principal results from the 1997 and 1998 valuations.

FAIRFAX COUNTY SUPPLEMENTAL RETIREMENT SYSTEM
SUMMARY OF PRINCIPAL RESULTS

1. Participant Data	<u>July 1, 1997</u>	<u>July 1, 1998</u>	<u>Percent Change</u>
Number of:			
Active Members	11,558	12,511	+8.3%
Retired Members and Beneficiaries	2,644	2,842	+7.5%
Disabled Members	513	519	+1.2%
Vested Former Members	510	492	-3.5%
Annual Salaries of Active Members	\$ 361,807,964	\$ 385,016,308	+6.4%
Annual Benefits for Retired and Disabled Members, and Beneficiaries (Excluding Supplemental Benefits)	\$ 37,994,548	\$ 41,723,758	+9.8%
2. Assets and Liabilities			
Total Actuarial Liability	\$ 1,241,813,772	\$ 1,334,468,657	+7.5%
Assets for Cost Purposes	\$ 1,231,382,638	\$ 1,324,132,857	+7.5%
Unfunded Actuarial Liability	\$ 10,431,134	\$ 10,335,800	-0.9%
3. Contribution Results <i>(as percent of payroll)</i>			
Employer Normal Cost Rate	5.50%	5.50%	
Unfunded Actuarial Liability Contribution	0.24	0.24	
Administrative Expenses	<u>0.30</u>	<u>0.30</u>	
Total Employer Contribution	6.04%	6.04%	

SUMMARY OF VALUATION RESULTS

(Continued)

C. Valuation Highlights

1. System Assets

As of July 1, 1998, the System had assets at market value of \$1.6 billion, as compared to \$1.4 billion as of July 1, 1997. The increase of \$237 million was attributable to the following:

- an increase of \$49 million due to employer and member contributions;
- a decrease of \$50 million due to payment of System benefits and expenses;
- an increase of \$238 million due to System investment experience (realized and unrealized).

When measured on an actuarial basis for contribution purposes (in order to smooth the peaks and valleys of market fluctuations), System assets were \$1.3 billion as of July 1, 1998, up from \$1.2 billion as of July 1, 1997. For valuation purposes, we capture the market value of assets at July 1 of each year. The 1998 stock market was near its all time high point by July 1, and had experienced a major correction by the end of the third quarter. There is a concern that the asset smoothing method in place would not be able to absorb a large drop in the asset value such as would be caused by the continuation of a severe market correction. On the basis of sensitivity testing, the Board of Trustees has decided to hold back \$295 million from the market value in anticipation of such a correction. Overall, the rate of return on System assets was 17.2% on a market value basis, and 7.7% on an actuarial basis.

2. System Liabilities

Two types of liabilities are presented in this report; actuarial liabilities and the liability for benefits accrued to date. Actuarial liabilities are developed and used for ongoing funding purposes and include a portion of future anticipated pay increases and service credit. This measure is also used as the measurement of actuarial accrued liability required to be disclosed under Government Accounting Standards Board Statement No. 25.

The liability for benefits accrued to date measures the present value of all future System benefits based on service to date. In this report, we present a measure of the liability for benefits accrued which conforms with Statement No. 35 of the Financial Accounting Standards Board.

As of July 1, 1998, the System actuarial liabilities are \$1.3 billion, as compared to \$1.2 billion as of July 1, 1997. When measured against System assets (actuarial value) of \$1.3 billion, there are System unfunded actuarial liabilities of \$10 million. This compares to \$10 million of unfunded actuarial liabilities as of July 1, 1997. Viewed another way, the ratio of assets to actuarial liabilities remained at 99.2%.

With respect to the liabilities for benefits accrued as of the valuation date, this valuation shows a liability under FASB rules of \$978.1 million as compared to \$898.5 million as of July 1, 1997.

Since these liabilities are based upon a current "snapshot" of members' pay and service, the common approach is to compare this liability with the market (i.e., current) value of System assets. This comparison as of July 1, 1998, shows that the ratio of System assets (market value) to liabilities accrued to date under FASB Statement 35 has increased from 154.3% to 165.9%.

SUMMARY OF VALUATION RESULTS

(Continued)

3. System Contributions

Contributions to the System include a "normal cost rate" which is to cover the portion of projected liabilities on account of service of members during the year following the valuation date.

In addition, an unfunded actuarial liability contribution is made which, together with assets on hand, will fund the portion of projected liabilities on account of service rendered prior to the valuation date. Finally, a provision for System administrative expenses is made by adding 0.30% of member payroll to the total contribution.

The employer normal contribution is 5.50% of payroll. The current unfunded actuarial liability rate is 0.24% of payroll. Together with the administrative expense rate, this results in a total employer contribution rate as of July 1, 1998 of 6.04% of payroll. This is the same as the July 1, 1997 rate.

The change in the decrease in the employer contribution rate of 0.0% of payroll is attributable to the following:

Employer contribution rate (July 1, 1997 valuation; 1999 FY)	6.04 %
Decrease due to investment gains	(0.04)
Decrease due to liability losses	(0.07)
Increase due to ad-hoc COLA	<u>0.11</u>
Employer contribution rate (July 1, 1998 valuation; 2000 FY)	6.04 %

4. Membership

The active membership of the Supplemental System increased from 11,558 as of July 1, 1997 to 12,511 as of July 1, 1998. A portion of this increase was due to recognition a group of part-time employees who were omitted from the 1997 valuation. This omission did not significantly impact the comparability of the 1997 report to this one. With respect to inactive members, the number of retired members and their beneficiaries has increased from 2,644 as of July 1, 1997 to 2,842 on July 1, 1998. The number of disabled members receiving benefits has increased from 513 to 519, and the number of former members with vested rights has decreased from 510 to 492. In total, the membership of the System, both active and inactive, has increased from 15,225 members as of July 1, 1997 to 16,364 members as of July 1, 1998.

ACTUARIAL SECTION

SUMMARY OF ACTUARIAL ASSUMPTIONS AND METHODS

1. Funding Method

The funding method used for this valuation is the “aggregate accrual modification of the entry age normal cost method.” Under this method, the employer contribution has three components--the normal cost, the payment toward the unfunded actuarial liability, and the expense rate.

The normal cost is a level percent of pay cost which, along with the member contributions, will pay for projected benefits at retirement for the average plan participant. The level percent developed is called the normal cost rate and the product of that rate and payroll is the normal cost.

The actuarial liability is that portion of the present value of projected benefits that will not be paid by future employer normal costs or member contributions. The difference between this liability and funds accumulated as of the same date is referred to as the unfunded actuarial liability.

The expense rate is added to cover the System’s administrative expenses.

2. Actuarial Value of Assets

For purposes of determining the County contribution to the plan we use an actuarial value of assets. The asset adjustment method dampens the volatility in asset values that could occur because of fluctuations in market conditions. Use of an asset smoothing method is consistent with the long term nature of the actuarial valuation process.

In determining the actuarial value of assets, we calculate an expected actuarial value based on cash flow for the year and imputed returns at the actuarial assumption. This expected value is compared to the market value and one-third of the difference is added to the preliminary actuarial value to arrive at the final actuarial value.

3. Changes Since Last Valuation

None.

ACTUARIAL ASSUMPTIONS AND METHODS

Long Term Assumptions Used to Determine System Costs and Liabilities

1. Demographic Assumptions:

a. Mortality:

**1994 Uninsured Pensioners Mortality Table
Annual Deaths Per 1000 Members***

<u>Age</u>	<u>Male Deaths</u>	<u>Female Deaths</u>	<u>Age</u>	<u>Male Deaths</u>	<u>Female Deaths</u>
20	1	0	65	16	9
25	1	0	70	26	15
30	1	0	75	40	24
35	1	1	80	67	42
40	1	1	85	105	73
45	2	1	90	164	125
50	3	2	95	251	200
55	5	2	100	341	297
60	9	5	105	441	415

*5% of deaths are assumed to be service-connected.

b. Termination of Employment (Prior to Normal Retirement Eligibility):

**Annual Terminations per 1000 Members - Male
Years of Employment with County**

<u>Age</u>	<u>0-1</u>	<u>1-2</u>	<u>2-3</u>	<u>3-4</u>	<u>4-5</u>	<u>5 or more</u>
20	150	150	150	147	116	68
25	150	150	150	127	100	59
30	150	150	150	104	81	48
35	150	150	150	88	69	41
40	150	150	150	76	59	35
45	150	150	150	66	52	31
50	150	150	150	59	46	28
55	150	150	150	53	42	24

ACTUARIAL SECTION

ACTUARIAL ASSUMPTIONS AND METHODS (Continued)

b. Termination of Employment (Prior to Normal Retirement Eligibility) (Continued):

Annual Terminations per 1000 members - Female Years of Employment with County

<u>Age</u>	<u>0-1</u>	<u>1-2</u>	<u>2-3</u>	<u>3-4</u>	<u>4-5</u>	<u>5 or more</u>
20	200	200	200	150	161	110
25	200	200	200	150	146	100
30	200	200	200	150	124	85
35	200	200	200	150	104	71
40	200	200	200	150	85	58
45	200	200	200	150	71	49
50	200	200	200	150	60	41
55	200	200	200	150	49	33

It is assumed that members who terminate before age 45 with age plus years of service equal 60 elect to receive a refund of contributions instead of vested benefits.

c. Disability:

Annual Disabilities per 10,000 Members*

<u>Age</u>	<u>Male</u>	<u>Female</u>
25	6	5
30	6	5
35	6	5
40	10	8
45	28	22
50	52	42
55	80	64
60	80	64

Annual Deaths Per 1,000 Disabled Members

<u>Age</u>	<u>Male</u>	<u>Female</u>
45	43	24
50	48	28
55	53	33
60	58	38
65	64	44
70	73	51
75	89	63
80	107	80

*30% of disabilities are assumed to be service-connected. Of these, 5% are assumed to receive Social Security benefits and 31% are assumed to receive Workers Compensation benefits.

ACTUARIAL ASSUMPTIONS AND METHODS

(Continued)

d. Retirement:

Annual retirements per 1,000 eligible members (male and female) who are eligible for unreduced benefits (age 65 with 5 years of service or age 50 with age plus service equal to at least 80).

<u>Age</u>	<u>First Year</u>	<u>Thereafter</u>	<u>Age</u>	<u>First Year</u>	<u>Thereafter</u>
50	250	N/A			
51	250	150	61	250	150
52	250	150	62	250	150
53	250	150	63	250	150
54	250	150	64	250	150
55	250	150	65	250	400
56	250	150	66	250	250
57	250	150	67	250	250
58	250	150	68	250	250
59	250	150	69	250	250
60	250	150	70	1,000	1,000

e. Family Composition:

For purposes of valuing the pre-retirement death benefit, an assumption is made that 80% of employees are married at death while active and that the female spouse is 3 years younger than the male spouse.

f. Sick Leave Credit:

Retirees, deferred vested terminations, and deceased members are assumed to receive an additional 1.5% of service credit due to sick leave.

ACTUARIAL SECTION

ACTUARIAL ASSUMPTIONS AND METHODS

(Continued)

2. Economic Assumptions

- a. **Investment Return:** 7.50% compound per annum.
- b. **Cost-of-Living Increases:** 3.00% compound per annum.
(Based on assumed CPI increase of 4%.)
- c. **Increase in the Social Security Wage Base:** 4.00% compound per annum.
- d. **Salary increases:**

<u>Age</u>	<u>Merit/Seniority Increase</u>	<u>Across-the- Board Increase</u>	<u>Total Annual Salary Increase</u>
25	1.4%	4.00	5.4%
30	1.2	4.00	5.2
35	1.0	4.00	5.0
40	0.8	4.00	4.8
45	0.6	4.00	4.6
50	0.4	4.00	4.4
55	0.3	4.00	4.3

- e. **Total Payroll Increases (for amortization):** 4.00% compound per annum.
- f. **Administrative Expenses:** 0.30% of payroll.

3. Changes Since Last Valuation

None.

ANALYSIS OF FINANCIAL EXPERIENCE

Gains and Loss in Accrued Liability During Years Ended June 30 Resulting from Differences Between Assumed Experience and Actual Experience

Type of Activity	Gain (or Loss) for Year ending June 30,			
	1995	1996	1997	1998
Investment Income	\$17,728,036	\$35,237,149	\$30,221,622	\$1,952,217
Combined Liability Experience	<u>5,341,444</u>	<u>(9,719,758)</u>	<u>(23,227,386)</u>	<u>3,093,623</u>
Gain (or Loss) During Year from Financial Experience	\$23,069,480	\$25,517,391	\$6,994,236	\$5,045,840
Non-Recurring Items	<u>(25,547,130)</u>	<u>(58,682,748)</u>	<u>0</u>	<u>(5,014,198)</u>
Composite Gain (or Loss) During Year	(\$2,477,650)	(\$33,165,357)	\$6,994,236	\$31,642

SCHEDULE OF RETIREES AND BENEFICIARIES ADDED TO AND REMOVED FROM ROLLS

Year Ended June 30	Added to Rolls		Removed From Rolls		On Rolls @ Yr. End		% Increase Allowance	Average Allowance
	No.	Annual Allowance	No.	Annual Allowance	No.	Annual Allowance		
1994					2,762	30,303,910		10,972
1995	228	5,072,971	202	1,681,392	2,788	33,695,489	11.19%	12,086
1996	253	5,225,766	100	811,484	2,941	38,109,771	13.10%	12,958
1997	302	5,683,056	86	1,210,797	3,157	42,582,030	11.74%	13,488
1998	302	5,971,265	98	1,459,487	3,361	47,093,808	10.60%	14,012

SOLVENCY TEST

Aggregate Accrued Liabilities For

Valuation Date	(1) Active Member Contributions	(2) Retirees Vested Terms, Beneficiaries	(3) Active Members (Employer Financed Portion)	Reported Assets	Portion of Accrued Liabilities Covered by Reported Assets		
					(1)	(2)	(3)
7/1/93	\$ 114,210,775	\$ 287,473,024	\$ 363,736,872	\$ 723,770,726	100%	100%	89%
7/1/94	133,659,880	322,841,833	381,134,375	796,157,626	100%	100%	89%
7/1/95	135,396,722	354,637,934	440,784,529	889,160,271	100%	100%	91%
7/1/96	146,428,975	410,683,886	585,342,345	1,116,662,361	100%	100%	96%
7/1/97	156,795,828	475,446,920	609,571,024	1,231,382,638	100%	100%	98%
7/1/98	166,884,229	523,288,834	644,295,594	1,324,132,857	100%	100%	98%

ACTUARIAL SECTION

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SCHEDULE OF ADDITIONS BY SOURCE AND DEDUCTIONS BY TYPE

ADDITIONS

Fiscal Year	Plan Member Contributions	Employer Contributions	Employer Contributions % of Covered Payroll	Net Investment Income	Total Revenues
1994	\$15,439,726	\$ 25,370,678	7.79%	\$ 40,160,353 ¹	\$ 80,970,757
1995	16,254,466	26,896,714	7.72%	113,984,974 ¹	157,136,154
1996	16,906,872	28,663,583	7.89%	158,114,510	203,684,965
1997	17,154,504	29,941,315	8.19%	231,573,698	278,669,517
1998	17,996,500	30,955,140	8.12%	238,318,868	287,270,508
1999	19,413,441	24,143,832	6.04%	137,594,536	181,151,809

DEDUCTIONS

Fiscal Year	Benefit Payments	Refunds of Contributions	Administrative Expenses	Total Expenses
1994	\$ 28,046,607	\$ 4,536,420	\$ 800,199 ²	\$ 33,383,226
1995	31,190,874	3,720,333	865,473 ²	35,776,680
1996	36,164,688	4,113,973	585,274	40,863,935
1997	40,734,826	5,021,777	617,310	46,373,913
1998	44,966,835	4,898,119	586,152	50,451,106
1999	50,754,184	4,404,218	621,495	55,779,897

¹The net investment income for 1994-95 has been restated from amounts previously reported to recognize investment expenses and the change in unrealized gain occurring each year.

²Administrative expenses for 1994-95 are net of an expense allocation to investment expense. Investment expense has been deducted in the computation of Net Investment Income.

STATISTICAL SECTION

SCHEDULE OF BENEFIT PAYMENTS BY TYPE

Fiscal Year Ended June 30	Annuity	Service-Connected Disability	Ordinary Disability	Survivor	Total
1994	\$ 24,010,199	\$ 1,650,126	\$ 1,690,415	\$ 695,867	\$ 28,046,607
1995	26,913,844	1,771,305	1,738,101	767,623	31,190,873
1996	31,421,923	1,961,752	1,889,340	891,673	36,164,688
1997	35,608,931	2,045,489	2,097,631	982,775	40,734,826
1998	39,494,011	2,134,493	2,207,808	1,130,523	44,966,835
1999	44,877,010	2,270,671	2,352,826	1,253,677	50,754,184

SCHEDULE OF RETIRED MEMBERS BY BENEFIT TYPE

Fiscal Year Ended June 30	Annuity	Service-Connected Disability	Ordinary Disability	Survivor	Total
1994	2,137	198	336	91	2,762
1995	2,188	185	315	100	2,788
1996	2,352	164	321	106	2,943
1997	2,529	168	345	115	3,157
1998	2,713	165	354	129	3,361
1999	2,914	176	363	138	3,591

SCHEDULE OF AVERAGE MONTHLY BENEFIT AMOUNTS

Fiscal Year Ended June 30	Annuity (including supplement)	Service-Connected Disability	Ordinary Disability	Survivor	Average (basic benefit only)
1994	\$ 1,583	\$ 727	\$ 460	\$ 611	\$ 813
1995	1,731	815	489	691	893
1996	1,806	1,004	501	743	942
1997	1,874	1,052	510	759	976
1998	1,938	1,104	528	773	1,006
1999	2,041	1,122	539	804	1,056